

IN THE UNITED STATES DISTRICT COURT
DISTRICT OF COLUMBIA

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3	BREAD FOR THE CITY,) CIVIL NO.:
4	Plaintiff,) 23-1945-ACR
5	vs.)
6	DISTRICT OF COLUMBIA,)
7	Defendant.) September 10, 2014
8) Washington, D.C.
9) 2:00 p.m.

Transcript of Status Conference
Before the Honorable Ana C. Reyes
United States District Judge

APPEARANCES:

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P R O C E E D I N G S

1
2 THE CLERK: Your Honor, we're in Civil Action
3 23-1945, Bread for the City versus District of Columbia.

4 If I can have counsel approach the podium, state
5 your names for the record, starting with counsel for the
6 plaintiff.

7 MS. VERRIEST: Good afternoon, Your Honor. Ashika
8 Verriest, attorney for plaintiff Bread for the City for the
9 ACLU Criminal Law Reform Project. I'm joined at counsel's
10 table with Brian Dimmick, also at the ACLU Disability Rights
11 Project, Scott Michelman at ACLU D.C., Michael Perloff at ACLU
12 D.C., and Steve Holman at Sheppard Mullin.

13 THE COURT: All right. Welcome, everybody. Good
14 afternoon.

15 MR. HEATH: Good afternoon, Your Honor, this is
16 Brendan Heath on behalf of the District of Columbia. And with
17 me is Adam Daniel.

18 THE COURT: All right. Good afternoon.

19 All right. So I'm going to give you my oral ruling
20 on the motion to dismiss, which is not going to come as a
21 galloping shock to any of you, since I told you that you
22 should continue with discovery. And then I'm going to have
23 some questions on where we are on discovery and on the
24 mediation that I ordered.

25 All right. Plaintiff, the nonprofit Bread for the

1 City, has sued the District of Columbia. It alleges that the
2 District's emergency response system dispatches trained
3 medical professionals to address physical health emergencies,
4 but police officers who do not have --

5 Hold on, do we have anyone here for the police
6 officers today?

7 MR. CONTI: Yes, Your Honor.

8 THE COURT: Why don't you just make your
9 appearance.

10 MR. CONTI: Certainly. Anthony Conti, Your Honor,
11 on behalf of the D.C. Police Union.

12 THE COURT: All right. Welcome. Thank you.

13 -- police officers who do not have relevant medical
14 skills or training to almost all mental health emergencies.
15 Plaintiffs assert that this alleged practice violates both the
16 Rehabilitation Act and Title II of the Americans with
17 Disabilities Act.

18 The District has moved to dismiss under Rules
19 12(b)(1) and 12(b)(6). It argues both that Bread lacks
20 standing to sue and that it has failed to state a claim. In
21 addition, the D.C. police union has filed an amicus brief that
22 asserts that Bread's complaint raises a political question
23 that is outside of the Court's jurisdiction.

24 For the following reasons I conclude: First, that
25 bread has plausibly alleged that it has standing; second, that

1 this case does not raise any political question; and third,
2 that the complaint states plausible claims under both the
3 Rehabilitation Act and the ADA. I will therefore deny the
4 motion to dismiss.

5 Jurisdiction. I will start by addressing two
6 threshold jurisdictional issues: First, the District's
7 argument that Bread lacks standing to bring this case; second,
8 the Union's argument that this case raises a nonjusticiable
9 political question.

10 Beginning with the District's argument I conclude
11 that Bread has standing to bring this suit. The District has
12 not questioned the accuracy of any of Bread's allegations. It
13 argues instead that even taking them all as true, Bread has
14 not met its burden of plausibly alleging that it has, one,
15 suffered an injury in fact, that is; two, fairly traceable to
16 the actions of the defendant, and that; three, is likely to be
17 redressed by a favorable decision on the merits.

18 The parties disagreement centers on the first
19 requirement that Bread established an injury in fact. Bread
20 argues that the District's use of the MPD to respond to mental
21 health emergencies has forced it to divert resources to
22 training and deploying its own staffers to respond to mental
23 health emergencies at its facilities. Since it asserts MPD
24 often escalates mental health crises and officer's presence in
25 its facilities harms its ability to deliver services. The

1 District argues that Bread has chosen to spend resource us on
2 emergency services because it disagrees with the government's
3 policy choices and that any injury is therefore
4 self-inflicted.

5 At this stage Bread has the better of the argument.
6 The D.C. circuit has developed a two-prong test for
7 determining whether an organization like Bread meets the
8 injury-in-fact requirement. Quote, first, an organization
9 must show that the challenged conduct perceptibly impairs the
10 organizations ability to provide services, end quote. *Capital*
11 *Area Immigrants' Rights Coalition versus Trump*, 471 F.Supp.3d
12 25 at 38 D.D.C. 2020. Citing *Food and Water Watch*, 808 F.3d
13 905 at 919 D.C. Circuit 2015. This initial showing must also
14 demonstrate a direct conflict between the defendant's contact
15 and the organization's mission. Id. Second, the organization
16 must show that it used its resources to counteract the alleged
17 harm. Id.

18 I'll start with the first prong. According to the
19 complaint, quote, Bread's mission is to ensure under-resourced
20 D.C. residents can access basic needs, end quote. And it
21 achieves this mission by operating a food bank, a clothing
22 boutique, and a primary care clinic, as well as by providing
23 pro bono legal and social services. And that's complaint at
24 paragraph 141.

25 If Bread is right about the merits, which I must

1 assume it is for purposes of this analysis, when a person
2 experienced a mental health crisis at one of its facilities,
3 which Bread alleges in paragraph 159 of its complaint happens
4 an average of three times a month, Bread should be able to
5 call 911 and have a trained mental health professional
6 respond. Instead, if it calls 911 it would generally receive
7 a police response. And it has alleged that the police
8 response hampers its mission and its abilities to provide
9 services in multiple ways.

10 First, having police present in its facilities
11 diminishes the trust Bread clients have in Bread, and makes
12 them uncomfortable. Complaint at paragraphs 151 and 154. It
13 is a reasonable inference from those allegations that regular
14 police presence in Bread's facilities would interfere with
15 Bread's mission of delivering services to those clients.
16 Complaint at 141.

17 Second, Bread alleges that when serving as first
18 responders to mental health emergencies, police often escalate
19 the situation in ways a trained professional would not. And
20 that's complaint at 69 to 74, 150 and 155. Again, it is a
21 reasonable inference that this escalation would hamper Bread's
22 ability to provide services to its facilities while the mental
23 health crisis is ongoing.

24 These allegations suffice to -- at this stage --
25 show that the District's policy, quote, perceptibly impairs

1 the organization's ability to provide services, end quote.
2 And that there is, quote, a direct conflict between the
3 defendant's conduct and the organization's mission, end quote.
4 *Capital Area Immigrant's Right Coalition*, 471 F.Supp.3d at 38
5 cleaned up.

6 In particular, while the District argues that Bread
7 has not shown that the District's policy conflicts with
8 Bread's mission, even if it inhibits some of its activities,
9 the D.C. Circuit has found the direct conflict requirement
10 satisfied where, as here, the challenged conduct interferes
11 with an organization's ability to conduct activities central
12 to its mission. See *PETA v. U.S. Department of Agriculture*,
13 797 F.3d 1087, 1095, D.C. Circuit 2015.

14 The Supreme Court's recent decision in *FDA v.*
15 *Alliance for Hippocratic Medicine*, 144 Supreme Court 1540,
16 2024, which the District cites in its supplemental response
17 brief, does not change that conclusion. The Association in
18 that case asserted that it had standing because the FDA's
19 decision to approve the use of and later relax certain
20 regulatory requirements related to mifepristone had interfered
21 with the Association's operations by causing it to spend
22 resources on research and advocacy opposing the FDA's action.
23 *Id.* at 394-95. The Supreme Court explained that the
24 Association could not spend its way into an injury without any
25 harm to its core activities, see *Id.*

1 That's the same distinction that the D.C. Circuit
2 case law I discussed draws. Since for the reasons already --
3 I've already given, Bread has alleged concrete injuries to and
4 interference with its mission and activities. *Alliance* does
5 not change the outcome here.

6 I therefore conclude that Bread's allegations
7 satisfy the first prong of the D.C. Circuit's injury in fact
8 test.

9 Bread also satisfies the second prong which requires
10 it to, quote, show that it used its resources to counteract
11 the alleged harm. *Capital Area Immigrant's Right Coalition*,
12 471 F.Supp.3d at 38 cleaned up.

13 The complaint alleges that to avoid the negative
14 consequences of having MPD respond to mental health
15 emergencies at its facilities Bread has devoted significant
16 resources to training staff to provide emergency services
17 which are not part of Bread's mission. Complaint at 147 and
18 187 to 93. It also alleges that having staff respond to
19 emergencies keeps them from providing other clients with the
20 basic services that are part of Bread's mission, which
21 prevents Bread both from fulfilling its mission of providing
22 those services and from obtaining revenue by billing for those
23 services. Complaint 170 to 86.

24 All of those expenditures were allegedly, quote, in
25 response to and to counteract the effect of defendant's

1 alleged unlawful acts, end quote. *PETA*, 797 F.3d at 1097.

2 That is enough to plausibly demonstrate an injury in fact at
3 this stage of the litigation.

4 Since I conclude that Bread has suffered an injury
5 in fact for the reasons discussed above, I don't need to
6 consider its alternative argument that the alleged flaws in
7 the District's emergency response system have created
8 increased demand for Bread's services.

9 Just to be clear, I am not holding or saying that
10 Bread has standing simply because it thinks the district
11 doesn't do a good enough job of addressing mental health
12 emergencies. I agree with the District that Bread cannot
13 create standing by voluntarily stepping into the breach. And
14 I am not persuaded by Bread's assertion that it has standing
15 because it's, quote, clients do not receive a timely and
16 effective response from the District emergency response
17 system, and therefore require this crisis response service
18 from Bread instead. Opposition of the motion to dismiss at
19 10. This would be a much different case if Bread just thought
20 the District's response was insufficient and decided to start
21 its own substitute hotline for D.C. residents.

22 But that is not what Bread has alleged. According
23 to the complaint, the District's policy has direct, concrete
24 consequences inside Bread's facilities that interfere with
25 Bread's mission, forcing Bread to divert resources and

1 response. It's on that basis that I conclude that Bread has
2 plausibly alleged injury in fact.

3 As I mentioned, the District does not meaningfully
4 dispute that if Bread has suffered an injury in fact it also
5 satisfies the causation and redressability requirements. With
6 good reason: Bread's injuries all allegedly stem from the
7 District's challenged policies of using MPD officers to
8 respond to most mental health emergencies. An injunction
9 barring that practice would redress those injuries. That's
10 enough to show causation and redressability at this stage.
11 See e.g. *PETA*, 797 F.3d at 1093, note 3. The facts may or may
12 not bear out Bread's alleged injuries, but at the pleading
13 stage Bread has plausibly alleged that it has standing.

14 With respect to the Union's argument, the Political
15 Question Doctrine prevents the Court from deciding cases that,
16 quote, revolve around policy choices and valuable
17 determinations -- and value determinations constitutionally
18 committed for resolution to the halls of Congress or the
19 confines of the executive branch. *Al-Tamimi v. Adelson*, 916
20 F.3d 1 at 8, D.C. Circuit 2019. In *Baker v. Carr*, 369 U.S.
21 136, 1962, the Supreme Court identified six factors that
22 courts should use to identify political questions. *Id.* at 217.
23 The Union mentions only one, quote, the impossibility of a
24 court's undertaking independent resolution without expressing
25 lack of the respect due coordinate branches of government, end

1 quote. Id. The Union claims that the Court cannot resolve
2 the case without expressing disrespect for the D.C.
3 government. The Union is wrong on multiple levels.

4 First the D.C. government is not a quote, unquote,
5 coordinate branch of government within *Baker's* meaning. The
6 Political Question Doctrine, as the name suggests, is about
7 identifying questions that are better resolved by the
8 political branches, the legislature and the executive, than by
9 the Courts. It's not a federalism doctrine about allocating
10 power between the federal and state or D.C. governments.

11 Second, the fact that this case might have important
12 policy consequences for the D.C. government does not mean that
13 the Court cannot hear it. The Supreme Court has recognized
14 that, quote, not every matter touching on politics is a
15 political question, end quote. And, quote, it goes without
16 saying that interpreting congressional legislation is a
17 recurring and accepted task for the Federal Courts, end quote.
18 *Japan Whaling Association v. American Cetacean,*
19 *C-e-t-a-c-e-a-n, Society*, 478 U.S. 221 at 229 to 30, 1986.

20 In deciding whether the District's emergency
21 response system complies with federal law, the Court will
22 simply be determining whether plaintiffs have made out a
23 violation of the statutes enacted by Congress. The Union has
24 not cited and I have not found any case treating of similar
25 statutory claim as a political question. That's not

1 surprising because the Union's arguments would turn
2 essentially any effort to enforce a federal statute against
3 the D.C. government and any state government into a political
4 question. That's not the law, so there's no justiciability
5 problem here.

6 I will now turn to the District's merits argument
7 that Bread has not stated a claim under the Rehabilitation Act
8 or the ADA. The D.C. Circuit has explained, and the parties
9 agree that the analysis under the two statutes is essentially
10 the same. Except for the requirement under the Rehabilitation
11 Act that the defendant receive federal funds, which there is
12 no dispute Bread has adequately alleged here. E.g. Complaint
13 at 201. So I will discuss Bread's claims together.

14 Under both statutes a plaintiff must show that, one,
15 an otherwise qualified disabled person or people was or were;
16 two, excluded from, denied the benefit of, or subject to
17 discrimination under a program, service, or activity; three,
18 by reason of disability. See *American Council of the Blind v.*
19 *Paulson*, 525 F.3d 1256 at 1266, D.C. Circuit 2018. And *Lee*
20 *versus Corrections Corporation of America*, 61 F.Supp.3d 139 at
21 142 to 43 D.D.C. 2014.

22 The District's argument focuses -- hold on one
23 second.

24 The District's argument focuses primarily on the
25 second requirement so I will start there. The parties dispute

1 what the relevant program, service, or activity is and its
2 benefit. That said, they agree that these issues present
3 mixed questions of fact and law, docket 76 at 2, docket 77 at
4 1 to 2. The District acknowledges that as a result I must,
5 quote, accept all the well-pleaded factual allegations in
6 plaintiff's complaint as true and draw all reasonable
7 inferences in plaintiff's favor, end quote. Docket 76 at 2.

8 Bread supported by the United States -- do we have
9 anyone from the U.S. here today? No, okay.

10 Bread supported by the United States frames the
11 service, program, or activity as the District's
12 emergency-response system and the benefit as timely and
13 effective emergency assistance. E.g., Docket 77 at 10-11. I
14 conclude that, at least at this stage, those are plausible
15 framings.

16 Start with the question of the relevant program.
17 Neither statute defines the term "program," but the D.C.
18 Circuit has observed that the phrase, quote, any program or
19 activity, end quote, in the Rehabilitation Act is quote,
20 unquote, expansive. And has cited with approval various
21 federal agencies' definition of the phrase to include, quote,
22 anything a federal agency does, end quote. *Paulson*, 525 F.3d
23 at 1266, note 13. Other circuits have taken similarly broad
24 views. For example, the 6th Circuit has held that, quote, the
25 phrase services, programs, or activities encompasses virtually

1 everything a public does, end quote. See e.g. *Anderson v.*
2 *City of Blue Ash*, 798 F.3d 338, 356, (6th Circuit 2015).

3 And the Supreme Court has cautioned against defining
4 a program or benefit, quote, in a way that effectively denies
5 otherwise qualified handicapped individuals the meaningful
6 access they are entitled, end quote. And observed that,
7 quote, antidiscrimination legislation can obviously be emptied
8 of meaning if every discriminatory policy is collapsed into
9 one's definition of what is the relevant benefit, end quote.
10 *Alexander v. Choate*, 469 U.S. 287 at 301, note 21 (1985).

11 Given those admonitions and the expansive meaning of
12 program or service, it is plausible from Bread's allegations
13 that the District's emergency-response system qualifies as a
14 program or service within the meaning of the ADA and the
15 Rehabilitation Act. Bread alleges that the emergency-response
16 system operates a unified hotline, 911, that responds to all
17 types of emergencies with a common purpose of providing
18 emergency assistance. E.g. Complaint 2, at 77 to 79, 87 to
19 91, 118.

20 The District argues that the emergency-response
21 system is better viewed as a group of related but distinct
22 services. E.g., Docket 42-1 at 14. Probably each of the
23 sub-units that the District describes could qualify as a
24 program for ADA purposes, but that does not mean that the
25 larger entity does not. *Paulson*, for example, identified,

1 quote, the production and design of currency as a program or
2 activity, end quote, 525 F.3d at 1266. You could imagine
3 discrimination claims targeted at various subparts of that
4 overarching program, but that does not mean that the broader
5 program is not covered by the ADA and Rehabilitation Act.

6 And while the District repeatedly cites the is 11th
7 Circuit statement that, quote, the Supreme Court instructs
8 courts to focus on narrow programs and benefits offered by a
9 public entity when evaluating claims under the ADA and
10 Rehabilitation Act. E.g. Docket 42-1 at 14, quoting *L.E. by
11 and Through Cavorley versus Superintendent of Cobb County
12 School District*, 55 F.4th 1296, 1302, 11th Circuit 2022, in
13 context that statement -- in context that statement was a
14 warning against framing programs in overbroad ways that mask
15 discrimination.

16 In *L.E.* a suit brought by a group of students with
17 disabilities who alleged that they had been deprived of
18 meaningful access to in-person education, the 11th Circuit
19 held that the district court erred by more broadly defining
20 the benefit at issue as an education generally and then
21 concluding that the plaintiffs had not been denied access to
22 that broader benefit. *L.E.* 55 F.4th at 1302.

23 *L.E.* does not support defining a program narrowly
24 even where doing so might defeat the purposes of
25 antidiscrimination legislation. Indeed, as I already

1 mentioned the Supreme Court has also warned against taking too
2 narrow a view -- too narrow of a view of the relevant program
3 or benefit *Alexander*, 469 U.S. at 301 and 21.

4 So Bread has plausibly alleged that the District's
5 emergency-response system constitutes a program under the ADA
6 and Rehabilitation Act.

7 The harder question is what, if any, benefit of that
8 program has been denied to people with mental health
9 disabilities. Bread, again supported by the United States,
10 describes the benefit as, quote, timely and effective
11 emergency assistance. E.g. Docket 77 at 10 to 11.

12 I conclude that Bread plausibly alleges that that is
13 a benefit for emergency-response system -- sorry, I conclude
14 that Bread plausibly alleges that that is a benefit the
15 emergency-response system provides, at least for residents not
16 suffering from mental health disabilities.

17 Bread alleges that timely and effective emergency
18 assistance is the program's purposes. Complaint at 77. And
19 describes the training most emergency responders must undergo,
20 the speed with which they respond to emergencies, and the
21 quality of care they provide, *id.* at 117 to 139. Those
22 allegations make it plausible at this stage that the
23 emergency-response system provides the benefit Bread alleges,
24 at least to people without mental health disabilities.

25 The District asserts that under *Alexander*, timely

1 and effective emergency assistance is too amorphous to be the
2 relevant benefit. That argument does have some force.

3 Alexander concluded that the seemingly similar concept of
4 adequate health care was too amorphous to be the benefit of a
5 state Medicaid program. 469 U.S. at 303.

6 The Court did so, however, only after detailed
7 examination of the Medicaid Act in the district court's
8 factual findings. See *id.* at 303 to 06. We do not have yet a
9 factual record here.

10 In addition, the 2nd Circuit noted in *Wright v.*
11 *Giuliani*, 230 F.3d 543 at 548 to 49, 2nd Circuit 2000, that
12 factual development might be necessary for a district court to
13 determine whether, quote, adequate emergency housing was too
14 amorphous a benefit to serve as the basis of an ADA or a
15 Rehabilitation Act claim. And the 8th Circuit found that a
16 plaintiff stated ADA and Rehabilitation Act claims based on
17 the alleged denial of the benefit of, quote, safe and
18 appropriate, end quote, post-arrest transportation. *Gorman v.*
19 *Bartch*, 152 F.3d 907 at 913, 8th Circuit 1998.

20 Without a factual record -- and particularly without
21 the benefit of expert testimony -- I cannot say that Bread's
22 proposed benefit is too amorphous as a matter of law.

23 Bread also plausibly alleges that people with mental
24 health disabilities are denied this benefit.

25 To determine whether an individual with a disability

1 has been denied the benefits of a program, service, or
2 activity, courts assess whether the individual has meaningful
3 access to the program, service, or activity at issue.

4 *Paulson*, 525 F.3d at 1267. And *National Association of the*
5 *Deaf v. Trump*, 486 F.Supp.3d 45 at 57, D.D.C. 2020.

6 The D.C. Circuit has acknowledged that this inquiry
7 is quote, unquote, necessarily fact-specific. *Paulson*, 525
8 F.3d at 1267.

9 Here, Bread has amply alleged the ways in which the
10 emergency-response system fails to provide timely and
11 effective emergency assistance for mental health emergencies.
12 It alleges that rather than trained professionals the service
13 usually dispatches police officers who often escalate the
14 situation and expose the individuals in crisis to unnecessary
15 force or legal consequences, such as involuntary confinement.
16 Complaint at 69 to 74.

17 Those allegations support a reasonable inference
18 that people with mental health disabilities do not have
19 meaningful access to the benefits of the district's
20 emergency-response system.

21 The District responds that the D.C. Circuit's
22 decision in *Modderno v. King*, 82 F.3d 1059, D.C. Circuit 1996,
23 forecloses Bread's argument that purportedly unequal responses
24 to mental health emergencies, as compares to other
25 emergencies, amounts to discrimination under the ADA and

1 Rehabilitation Act.

2 In that case the D.C. Circuit held that an insurance
3 plan did not violate the Rehabilitation Act by placing a
4 \$75,000 lifetime benefit cap on mental health benefits without
5 a corresponding cap on physical health benefits. Id. at 1060.
6 The Court reasoned that differential benefits for different
7 category of illness did not constitute, quote, discrimination
8 within the meaning of the statute, end quote. Id. at 1060 to
9 62.

10 Bread and the United States dispute whether *Modderno*
11 remains good law or applies outside the insurance context, but
12 even setting those disputes aside *Modderno* does not foreclose
13 Bread's claim at this stage for at least two reasons.

14 First, *Modderno* involved two different generally
15 applicable benefits -- one for physical health care and one
16 for mental health care -- to which all individuals had equal
17 access. The Court reasoned that those two benefits did not
18 need to be equal. In contrast Bread here alleges that the
19 District's emergency-response system denies some individuals,
20 but not others, meaningful access to a single benefit, timely
21 and effective emergency assistance, on the basis of
22 disability. That differential treatment of individuals based
23 on disability is what the ADA and Rehabilitation Act forbid.

24 Second, *Modderno* emphasized the individuals with
25 mental health disabilities would still, quote, benefit

1 meaningfully from the coverage that they did receive, end
2 quote. *Id.* at 1062, note 2, quoting *Alexander*, 469 U.S. at
3 302. It is a reasonable inference from Bread's allegations
4 that people with mental health disabilities do not
5 meaningfully benefit from the District's emergency-response
6 system.

7 For all those reasons I conclude that Bread has
8 plausibly alleged that individuals with mental health
9 disabilities are denied the benefits of the District's
10 emergency-response system.

11 The first and third elements of Bread's claims
12 showing that, one, an otherwise-qualified individual with a
13 disability has suffered the alleged discrimination, two, by
14 reason of her disability, follow straightforwardly from the
15 definition of program that I've just discussed. The District
16 argues in its motion that Bread cannot satisfy these elements
17 because what Bread really seeks is a new program available
18 only the people with mental health disabilities. Given that
19 framing, the District argues that person cannot be, quote,
20 "otherwise qualified" for the program, since only people with
21 disabilities would qualify for such a program and, for the
22 same reason, that any exclusion cannot be "by reason of"
23 disability, docket 42-1 at 21-22.

24 Those arguments do not work when the program is
25 framed as the District's emergency-response program as a

1 whole. That program is available to all members of the
2 public, and Bread asserts that people with mental health
3 disabilities are uniquely unable to access its benefits
4 because of their disabilities. So I will not dismiss the
5 complaint on this basis either.

6 All right. This was the part I want everyone to
7 listen to. Not that I'm sure you weren't following closely
8 all along.

9 I want to emphasize that the reasoning and
10 conclusions I just describe are products of the procedural
11 posture of this case. Because we're here on a motion to
12 dismiss, I must take Bread's allegations as true and give it
13 the benefit of all reasonable inferences. Bread may be right,
14 but it may also be that discovery, including that expert
15 evidence, shows that, quote, timely and effective emergency
16 assistance, end quote, benefit is too amorphous to be
17 workable, or it might be the District does not actually
18 provide that benefit to anyone, or that it does in fact
19 provide it to everyone, or that people with mental health
20 disabilities receive enough of a benefit that they do have
21 meaningful access to the program. It might also turn out that
22 the program definition Bread has provided is too broad to be
23 analytically useful or does not reflect the realities of the
24 District's emergency services. I am not prejudging any of
25 those issues. I'm holding only that there is enough here to

1 survive the motion to dismiss and get to discovery.

2 So for all the reasons I just gave I'm denying the
3 District's motion. We'll issue a written order to that effect
4 later today or tomorrow. There will not be a written opinion.
5 The reasons for the denial are the ones I just stated on the
6 record.

7 Before we wrap up I would like to thank counsel for
8 the both sides and for the amici and United States for doing
9 and outstanding job briefing and arguing the motion, which
10 involved some very challenging legal issues.

11 All right. So thank you, everyone. That's the
12 decision. I also want to add, especially for the police union
13 representative, I do not take the plaintiff's complaint to
14 allege, and I certainly do not believe that this is a
15 criticism of the police conduct. This is, my understanding, a
16 question of what police are trained to do and what they should
17 be doing and not how police officers are engaging in their
18 duties. So I don't want any of this, at least from my
19 perspective, to be taken as a criticism of the police. I
20 think the argument from the plaintiffs and they can correct me
21 if I'm wrong, is that the police are being put in an untenable
22 situation, not that the police are in some way not acting
23 appropriately.

24 All right. So that's the opinion. The order will
25 go out today or tomorrow on ECF. Having said that, can

1 someone tell me where we are on, A, the discovery that I have
2 permitted so far?

3 MS. VERRIEST: Yes, Your Honor, the Court ordered
4 limited discovery back in December. The District has produced
5 several batches of documents responsive to those authorized
6 topics. We haven't started formal discovery, but we discussed
7 a schedule with the District on initial first steps there.
8 And share those dates if Your Honor would like.

9 MS. VERRIEST: So we talked about --

10 THE COURT: You should probably lower your mike a
11 little, just so she can hear.

12 MS. VERRIEST: Is that better? Okay. So we talked
13 about the District filing an answer on October 4th, Rule 26(f)
14 conference by October 9th, 26(a) initial disclosures --

15 THE COURT: I'm sorry, the conference between the
16 two of you?

17 MS. VERRIEST: Yes.

18 THE COURT: All right. Go ahead.

19 MS. VERRIEST: Initial disclosures October 23rd.
20 26(f) report October 23rd. And Rule 16(b) scheduling
21 conference October 30th.

22 THE COURT: All right. One second. Are we free on
23 October 30th, Jonathan? Looks like I'm free in the morning.
24 Can you guys do 11:00 -- can you guys do 2:00 o'clock on the
25 30th of October?

1 MR. HEATH: That's fine with the District, Your
2 Honor.

3 MS. VERRIEST: Yes, that works.

4 THE COURT: All right. So we'll have the conference
5 on October 30th at 2:00 p.m. And a reminder that with your
6 Rule 26 conference, under my standing order you need to
7 provide three trial dates that work for both sides, along with
8 how long the trial will work. And a further reminder that
9 once I set the trial date, which I will at the October 30th
10 conference, it will not move. And when I say it will not
11 move, I don't mean it will move if we need more time, it does
12 not mean it will move if discovery goes slower than expecting,
13 it does not mean it will move if there's a brand new set of
14 counsel, it means it will not move. I'm not going to care
15 about what dates you have before the trial date, but when you
16 guys give me trial dates make sure it's within a time period
17 that you realistically can get done with discovery. That does
18 not mean give me trial dates in 2030. I want a realistic
19 expectation of when you can be ready for trial, and then give
20 me dates, and then that trial date will not move. And I'll
21 give a longer lecture on that at the conference.

22 MS. VERRIEST: Yes, Your Honor.

23 THE COURT: Okay.

24 MS. VERRIEST: That was where we are.

25 THE COURT: All right. Where are you guys on the

1 mediation and settlement negotiations that I ordered.

2 MS. VERRIEST: We are hopeful about the prospect of
3 settling the case through mediation. We've agreed on
4 protocols and topics to make that move forward as productively
5 as possible. And we shared recommendations that the District
6 is reviewing.

7 THE COURT: The District?

8 MS. VERRIEST: Yes.

9 THE COURT: How many meetings have you had so far?

10 MS. VERRIEST: We had a meeting in July.

11 THE COURT: Okay. All right. When are you expected
12 to meet again?

13 MS. VERRIEST: We've proposed a few dates to the
14 magistrate judge and are waiting to hear back on those dates.
15 And we're working with the judge, with the Court's
16 availability.

17 THE COURT: When did you propose those dates?

18 MS. VERRIEST: We proposed those dates I think on
19 August 16th.

20 THE COURT: Okay. What month are those dates in?

21 MS. VERRIEST: They're in September -- the dates are
22 September 24th and -- sorry, 24th and 25th.

23 THE COURT: Okay. All right. I will reach out to
24 the mediator and make sure you guys get a response on that.

25 MS. VERRIEST: Thank you.

1 THE COURT: And then you guys are working out a
2 process moving forward, because you know I don't just want the
3 one mediation date.

4 MS. VERRIEST: Yes, we had previously agreed to a
5 process moving forward with topics and a lot longer frame time
6 line.

7 THE COURT: Okay. Great. Anything else that you
8 want to address while we're all here?

9 MS. VERRIEST: Your Honor, we really appreciate the
10 thoughtfulness with which Your Honor issued the opinion and
11 believe that practitioners would benefit if they encounter
12 these issues and would respectfully request a written opinion
13 that is accessible --

14 THE COURT: Denied. I just gave you the oral
15 opinion. If someone wants to read it they can order the
16 transcript.

17 MS. VERRIEST: All right. Thank you, Your Honor.

18 THE COURT: Anything from the District?

19 MR. HEATH: Nothing in particular from us, just to
20 reinforce that we talked to the plaintiffs about dates --

21 THE COURT: Just slow down for her.

22 MR. HEATH: Certainly. We talked to plaintiffs
23 about the dates for discovery. And we look forward to having
24 those conversations about the plaintiff in more detail about
25 what discovery looked like here. And in particular, the

1 interaction between the discovery and the mediation. That's a
2 topic that we anticipate discussing with plaintiffs and in
3 more full detail. And will be able to report to the Court at
4 the appropriate time.

5 THE COURT: Okay. All right. That sounds good. I
6 do not want a bunch of discovery disputes in front of me
7 between you two. So just as a reminder, before you bring a
8 discovery dispute to me, you have to have met and conferred in
9 person at least once. If you do have a discovery dispute, do
10 not file an motion. Reach out to chambers and we'll set up a
11 initial phone call. But also, if you all bring a discovery
12 dispute to me and I find that one of you has not been
13 unreasonable or uncompromising, or has refused a reasonable
14 compromise, there will be a show cause order entered on
15 sanctions. Which is all to say, do not bring a discovery
16 dispute in front of me unless you are absolutely certain you
17 are in the right, you are absolutely certain you've been
18 reasonable, it is a critical, material piece of discovery, and
19 it warrants my time. Keeping in mind that I have 200-plus
20 other cases, any time I give to you is time I take away from
21 those other cases. Understood?

22 MR. HEATH: Yes, Your Honor.

23 THE COURT: Okay. Anything else?

24 MR. HEATH: Nothing from the District, Your Honor.

25 MS. VERRIEST: Nothing further, Your Honor.

1 THE COURT: Thank you, everyone. Again, I will just
2 reiterate, and please do pass along to Ms. Disney that I
3 thought the briefing and the oral argument were excellent.
4 Thank you very much.

5 (The proceedings were concluded at 2:40 p.m.)

6 I, Christine Asif, RPR, FCRR, do hereby certify that
7 the foregoing is a correct transcript from the stenographic
8 record of proceedings in the above-entitled matter.

9 /s/

10 Christine T. Asif
11 Official Court Reporter
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